# BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Joint Application of Questar Gas Company dba Dominion Energy Utah, and Enbridge Quail Holdings, LLC for Approval of the Proposed Sale of Fall West Holdco, LLC to Enbridge Quail Holdings, LLC

Docket No. 23-057-16

# DIRECT TESTIMONY OF CHRISTOPHER JOHNSTON

# FOR JOINT APPLICANTS

October 20, 2023

Joint Application Exhibit 2.0

# TABLE OF CONTENTS

I.	INTRODUCTION	1
II.	DESCRIPTION OF THE TRANSACTION	2
III.	METHOD OF FINANCING THE TRANSACTION	3
IV.	FINANCIAL CONDITION OF ENBRIDGE	4
V.	FINANCIAL BENEFITS OF THE TRANSACTION	6
VI.	FINANCIAL COMMITMENTS AND UNDERSTANDINGS	7
VII.	CONCLUSION	10

1		I. INTRODUCTION
2	Q.	Please state your name and business address.
3	A.	My name is Christopher Johnston. My business address is 200, 425-1 <sup>st</sup> Street SW, Calgary,
4		Alberta, T2P 3L8, Canada.
5	Q.	By whom are you employed and what is your position?
6	A.	I am employed by Enbridge Inc. ("Enbridge") as Vice President, Finance - Integration.
7	Q.	What are your qualifications to testify in this proceeding?
8	A.	I have listed my qualifications in Joint Exhibit 2.01.
9	Q.	What is the purpose of your testimony in this Docket?
10	A.	My testimony provides financial information supporting the transaction (the
11		"Transaction") through which Questar Gas Company's dba Dominion Energy Utah
12		("Dominion Energy," "Questar Gas," or the "Company") parent, Fall West Holdco LLC
13		("Fall West"), will become a wholly-owned subsidiary of Enbridge Quail Holdings, LLC
14		("EQ Holdings"), a Delaware limited liability company. I also discuss a number of the
15		commitments that are being made in connection with the Transaction and how the resources
16		available to Questar Gas following completion of the Transaction will sustain the financial
17		condition and financial strength of Questar Gas, and bring to bear Enbridge's strong risk
18		management and ring-fencing capabilities on behalf of Questar Gas and its customers.
19		EQ Holdings is a direct wholly-owned subsidiary of Genoa Holdings, LLC ("Genoa
20		Holdings"), a Delaware limited liability company. Genoa Holdings is a direct wholly-
21		owned subsidiary of Enbridge U.S. Inc. ("Enbridge U.S."), a Delaware corporation.
22		Enbridge U.S. is an indirect wholly-owned subsidiary of Enbridge, a Canadian corporation.

23		Genoa Holdings has no other subsidiaries other than subsidiaries formed in connection with
24		the Transaction and the Other Acquisitions. <sup>1</sup>
25		II. DESCRIPTION OF THE TRANSACTION
26	Q.	What is the purchase price for the Fall West Interest?
27	A.	Under the terms of the Agreement, the Interests of Fall West will be acquired for a base
28		purchase price of US\$2.95 billion, which is subject to adjustments for cash, indebtedness,
29		working capital and capital expenditures, based on agreed target amounts, and any new
30		regulatory assets and liabilities of Fall West arising between July 1, 2023 and closing of
31		the Transaction.
32	Q.	What will happen to Fall West and its subsidiaries, including Questar Gas and
33		Wexpro?
34	A.	At the closing of the Transaction, Fall West will become a direct subsidiary of EQ Holdings
35		and each of Questar Gas and Wexpro will remain subsidiaries of Fall West. All three
36		companies will continue to exist as separate legal entities.
37	Q.	Was the Transaction approved by the boards of directors or other governing bodies
38		of the relevant parties?
•		
39	A.	Yes. The resolutions of the boards of directors or other governing bodies of all parties

<sup>&</sup>lt;sup>1</sup> On September 5, 2023, Dominion Energy entered into two additional separate purchase and sale agreements with two separate subsidiaries of Genoa Holdings pursuant to which those subsidiaries each separately agreed to acquire all of the outstanding equity interests in other Dominion Energy subsidiaries: (i) Dominion Energy Questar Corporation, Dominion Energy Gas Distribution, LLC, The East Ohio Gas Company and DEO Alternative Fuel, LLC; and (ii) Public Service Company of North Carolina, Incorporated ("PSNC"), PSNC Blue Ridge Corporation, PSNC Cardinal Pipeline Company, and Clean Energy Enterprises, Inc. (collectively, the "Other Acquisitions"). Each of the Other Acquisitions and the Transaction are separate transactions none is cross-conditioned on the completion of any other.

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## III. METHOD OF FINANCING THE TRANSACTION

42 Q. How will the Transaction be financed?

Funds raised to finance the Transaction have and will be raised by Enbridge and will be 43 A. advanced to Enbridge U.S. as capital contributions and internal loans. Enbridge U.S. will 44 then make capital contributions to Genoa Holdings and Genoa Holdings will then in turn 45 make capital contributions to EQ Holdings in an amount sufficient to pay the purchase 46 47 price to DEI for the Interests of Fall West under the Agreement and pay other costs in 48 connection with the Transaction. None of EQ Holdings, Questar Gas or Wexpro will incur 49 any new indebtedness or liability for any acquisition debt incurred to finance the 50 Transaction, and Questar Gas will not seek recovery in its rates for transaction costs related 51 to the Transaction. Questar Gas and Wexpro's obligations in respect of its existing external 52 indebtedness will continue in connection with the Transaction. Consistent with the 53 Agreement, all internal indebtedness will be settled with DEI at or prior to close.

## 54 Q. How did Enbridge raise the funds to finance the Transaction?

55 A. To finance the Transaction, Enbridge entered into a commitment letter, pursuant to which 56 Morgan Stanley Senior Funding, Inc. and Royal Bank of Canada committed to provide a 57 364-day credit facility (the "Bridge Facility") in an aggregate initial principal amount of 58 US\$9.4 billion which amount was reduced to US\$3.4 billion as a result of the offerings 59 described below. Up to US\$2.95 billion of the Bridge Facility may be used to finance the 60 Transaction, which amount is sufficient to fund 100% of the purchase price for the 61 Interests. The balance of the amount available under the Bridge Facility is available to finance the Other Acquisitions. 62

As is customary for an acquisition such as the Transaction, Enbridge expects to further 63 64 reduce the commitments available to finance the Transaction under the Bridge Facility to 65 zero using the proceeds from other sources of permanent financing before any funding 66 under the Bridge Facility would be required to finance the Transaction. Enbridge expects its future financing sources may include issuances of hybrid notes, senior notes, or common 67 68 shares in at-the-market offerings. Enbridge may also reinstate its dividend reinvestment 69 and share purchase plan to achieve potential savings in cash dividends. These sources are 70 subject to change, based on market conditions and other factors.

71 As part of its financing plan for the Transaction and the Other Acquisitions, on September 72 8, 2023, Enbridge completed the sale of 102,913,500 of its common shares, resulting in net 73 proceeds of approximately C\$4.5 billion to Enbridge. On September 23, 2023, Enbridge 74 completed the sale of US\$2 billion of fixed-to-fixed rate subordinated notes, resulting in 75 net proceeds of approximately US\$1.98 billion. On September 29, 2023, Enbridge 76 completed the sale of C\$1 billion of fixed-to-fixed rate subordinated notes, resulting in net 77 proceeds of approximately C\$0.99 billion. As a result of these financings, as of September 78 30, 2023, the commitments under the Bridge Facility have been reduced to approximately 79 US\$3.4 billion.

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# IV. FINANCIAL CONDITION OF ENBRIDGE

81 Q. Please describe the financial condition of Enbridge.

82 A. Enbridge common stock is publicly held and is traded on the New York Stock Exchange
83 and Toronto Stock Exchange under the ticker "ENB." As of December 31, 2022, Enbridge

84	had a public equity market capitalization of over C\$107 (US\$78) <sup>2</sup> billion, total assets of
85	C\$179.6 (US\$131.5) billion and annual operating revenue of C\$53.3 (US\$39) billion.
86	Consequently, Enbridge has the financial wherewithal to fund investments in system
87	modernization and system expansion, in each case, subject to receipt of all required
88	regulatory approvals. Enbridge further has a large group of committed bank credit facilities
89	totaling approximately C\$22 (US\$16B) billion that it can rely on. As at June 30, 2023,
90	Enbridge had net available liquidity of C\$11.4 (US\$8.3) billion.

# 91 Q. What are Enbridge's current credit ratings?

A. Enbridge's stable regulated operations, strong access to capital markets, ample liquidity,
prudent capital structure, and experienced management team all contribute to its strong
investment grade ratings. Enbridge's strong investment grade profile allows for costeffective financing of its maintenance and growth capital investments. Current ratings
information for Enbridge is included in the table below:

	Preferred Shares	Senior Unsecured Rating	Commercial Paper Rating	Outlook
	Moody's/S&P/	Moody's/S&P	Moody's/S&P/	Moody's/S&P/
Entity	Fitch	/Fitch	Fitch	Fitch
Enbridge	Baa3/	Baa1/BBB+	-/A-1(Low)/F2	Negative/Negative/
Inc.	P-2(low)/BBB-	/BBB+		Stable

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<sup>&</sup>lt;sup>2</sup> All CAD to USD conversion utilized October 12, 2023 US/CAD exchange rate of 1.3657.

98	Q.	Will the Transaction result in a change in the status of Questar Gas as a stand-alone
99		issuer of debt securities?
100	А.	No.
101	Q.	How does Enbridge handle the day-to-day short-term cash management needs of its
102		subsidiaries?
103	A.	For Enbridge's wholly-owned US based subsidiaries, short-term demand loans are
104		provided at market rates to meet day-to-day short-term cash management needs.
105	Q.	How will the day-to-day short-term cash management needs of Questar Gas be
106		handled?
107	А.	Enbridge will provide Questar Gas with the same access to short-term debt, commercial
108		paper and other liquidity as per past practices. If this does not provide sufficient liquidity
109		for day-to-day needs, additional short-term demand loans, at market rates, will be available.
110		However, without Commission approval, neither Enbridge nor any of its affiliates will
111		make any loan to Questar Gas that bears interest at rates that are greater than the lower of
112		i) rates being paid at the time of such loan by Enbridge or such other affiliate on its own
113		debt or ii) rates available, at the time of such loan, on similar loans to Questar Gas from the
114		market.
115		V. FINANCIAL BENEFITS OF THE TRANSACTION
116	Q.	Please provide a brief summary of the financial benefits of the Transaction.
117	A.	Questar Gas will benefit from the Transaction by being a member of the Enbridge group
118		of companies. As described in the Joint Application, Enbridge is a leading North American
119		energy infrastructure company that manages and, through its subsidiaries, operates energy
120		assets ranging from crude oil pipelines to offshore wind power plants, as well as North

America's largest natural gas utility by volume of natural gas delivered, and third largestby customer count.

123 Operation of this diverse portfolio of energy assets provides Enbridge with important and 124 unique insight into the differentiated financing needs and risks associated with different 125 energy classes and, especially, the benefits of risk management and ring-fencing of 126 different asset classes. Enbridge has strong financial credit and will support EQ Holdings 127 in ensuring that EQ Holdings has the wherewithal to ensure that Questar Gas has access to 128 the resources, funding, and credit needed to support the operations and growth of Questar 129 Gas. Importantly, Enbridge is committed to natural gas as an energy resource and to 130 investing in natural gas infrastructure and natural gas transportation and distribution facilities. 131

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## VI. FINANCIAL COMMITMENTS AND UNDERSTANDINGS

# 133 Q. Is EQ Holdings making financial commitments and providing financial assurances

## 134 that will address potential concerns of the Commission and interested parties?

- A. Yes. EQ Holdings is committing to support the financial strength and integrity of Questar
  Gas and to make robust ring-fencing commitments that are consistent with Commission
  precedent. Enbridge supports EQ Holdings in making these commitments.
- 138 **Q.**

# Please list those commitments.

- 139 A. EQ Holdings' financial commitments which I am sponsoring are:
- Questar Gas will be provided with funding to meet its ongoing operational needs
   consistent with past practice and as necessary to provide safe and reliable service
   to all its customers.

143	•	Without Commission approval, neither Enbridge nor any of its affiliates will make
144		any loan to Questar Gas that bears interest at rates that are greater than the lower of
145		i) rates being paid at the time of such loan by Enbridge or such other affiliate on its
146		own debt or ii) rates available, at the time of such loan, on similar loans to Questar
147		Gas from the market.

- Questar Gas will be provided with the same access to short-term debt, commercial
  paper, and other liquidity as per past practices.
- Questar Gas will maintain separate long-term debt with its own debt rating supplied by at least two of the three recognized debt rating agencies. Any of the debt used to capitalize Questar Gas will be kept within the regulated utility. Questar Gas will be supported with funding with the intention of maintaining strong credit metrics consistent with past practice.
- Questar Gas will continue to maintain its own bank accounts that are in its own
   name and have direct access to exclusively committed credit facilities.
- Upon request, EQ Holdings and its affiliates will provide the Commission, the
   Division, and the OCS, including their auditors and authorized agents, and
   intervenors in rate proceedings, as appropriate, with reasonable access to
   transactional, accounting and other information, including personnel necessary to
   explain the requested information regarding any costs directly or indirectly
   allocated to Questar Gas. EQ Holdings and Questar Gas commit to maintain access
   to Questar Gas's records in Salt Lake City, Utah.
- Questar Gas will clearly reflect all of its costs and investments in its financial reports, including costs and assets that are directly assigned or allocated to it from

- another subsidiary of Enbridge. An audit trail will be maintained so that allocablecosts can be specifically identified.
- Questar Gas commits to continue to file its annual affiliate transactions report with
   the Commission on an annual basis.
- 170 A "Special Bankruptcy Director" will be appointed to serve as a member of the • 171 Board of Directors of Questar Gas. This Director will be nominated by and retained 172 from an independent entity such as CT Corporation (at EQ Holdings' expense) and will not be employed by Enbridge or any of its affiliates. This Director will not 173 174 participate in ordinary and routine activities of the Ouestar Gas Board and will not 175 have voting rights except in the event of a vote by the Questar Gas Board to approve 176 a voluntary bankruptcy petition to be filed under Title II of the U.S. Code on behalf 177 of Questar Gas.

# Q. When Dominion Energy and Questar Corporation merged, Dominion Energy made a substantial contribution to the Questar Corporation pension plans. Is a similar contribution being made by EQ Holdings?

- A. No. At the time of the Dominion Energy/Questar Corporation merger, the Questar
  Corporation pension plans were severely underfunded, and there were questions as to how
  the gap in projected pension expenses would be made up. When Dominion Energy funded
  these pension expenses, Dominion Energy reduced projected pension expenses that would
  otherwise have been charged over time in customer rates. Today, the Questar Gas pension
  plans are not underfunded.
- 187 Q. Will these commitments reduce risks and produce benefits to Questar Gas?
- 188 A. Yes.

189		VII. CONCLUSION
190	Q.	Would you please summarize your testimony?
191	A.	Upon approval of the Transaction, Questar Gas will join EQ Holdings and become part of
192		the Enbridge group of companies who lead in providing energy infrastructure in North
193		America. Questar Gas will have the support and financial resources to thrive in the future.
194		The Transaction is in the public interest.
195	Q.	Does this conclude your testimony?

196 A. Yes.

Country of Canada ) ) ss. City of Calgary, Canada )

I, Christopher Johnston, being first duly sworn on oath, state that the answers in the foregoing written testimony are true and correct to the best of my knowledge, information and belief. The exhibits attached to the testimony were prepared by me or under my direction and supervision, except where otherwise stated, in which case they are true and correct copies of what they purport to be, to the best of my knowledge, information and belief. Any exhibits not prepared by me or under my direction and supervision are true and correct copies of the documents they purport to be.

Christopher Johnston

SUBSCRIBED AND SWORN TO this <u>19</u> th day of October, 2023.

Notary Public

DAVID TANIGUCHI Barrister and Solicitor

